



**The Corporation of the City of St. Catharines  
CITY COUNCIL AGENDA  
Regular, Monday, May 31, 2021  
Electronic Participation, 6:00 PM**

As part of the City's commitment to safety during the COVID-19 pandemic, this meeting of Council will be held electronically.

This Meeting may be viewed online at [www.stcatharines.ca/youtube](http://www.stcatharines.ca/youtube)

*Public Comments: The public may submit comments regarding agenda matters to the Office of the City Clerk by contacting [clerks@stcatharines.ca](mailto:clerks@stcatharines.ca) by Monday, May 31, 2021 before Noon. Comments submitted will be considered as public information and entered into public record.*

*Electronic Delegations: Those wishing to speak to an item on the agenda must complete the [City's Electronic Delegation Form](#) by Sunday, May 30, 2021 before 11:59 p.m. and attend a test session with City staff on Monday, May 31, 2021 at 10 a.m.*

*His Worship Mayor Walter Sendzik takes the Chair and opens the meeting*

- 1. Mayor's Report**
- 2. Adoption of the Agendas**
- 3. Declarations of Interest**
- 4. Adoption of the Minutes (Council and General Committee)**
  - 4.1 Regular Council, Minutes of [May 10, 2021](#)
  - 4.2 General Committee, Minutes of [May 10, 2021](#)
- 5. Resolve into General Committee**

*Council will proceed to General Committee Agenda Item 1 - Motion to Move Reports on Consent*

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**6. Public Meetings Pursuant to Planning Act and Public Notice By-Law**

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- 6.1 Chief Administrative Officer  
Non-resident Beaches Parking Lot Passes and Amendments to the Rates and Fees By-law

**7. Special Presentations**

**8. Resolve into General Committee**

*Council will proceed to General Committee Agenda Item 3 - Discussion Reports*

**9. Motion Arising from In-Camera Session**

**10. Motion to Ratify Forthwith Recommendations**

**11. Motions**

**11.1 Endorsement of Petition E-3351 – Seeking a Federal Study on the Merits of Declaring a National Emergency on Mental Health**

*Councillor Townsend will present the following motion:*

WHEREAS several provinces have declared emergencies on various circumstances over time; and

WHEREAS the Government of Canada is allowed to declare national emergencies under the Emergencies Act, 1985; and

WHEREAS approximately 1 in 5 Canadians will experience a mental health problem or illness; and

WHEREAS the economic burden of mental illness in Canada is estimated at 51 billion dollars per year (including healthcare costs, lost productivity, and reductions in health-related quality of life) (source: CAMH); and

WHEREAS not addressing mental health issues / illness is costly in the long-term to Canada's economy; and

WHEREAS according to a recent Morneau Shephard poll, 50% of Canadians reported that their mental health has worsened with the COVID-19 pandemic, with mental health related hospitalizations, crisis-line use, and addiction rates rising;

THEREFORE BE IT RESOLVED that the City of St. Catharines endorse Petition E-3351 calling upon the House of Commons to launch a federal study in the Standing Committee on Health (HESA) on the merits of declaring a national emergency on mental health; and

BE IT FURTHER RESOLVED that all Niagara-area MPs / MPPs, the Prime Minister of Canada, the federal Minister of Health, all members of the federal HESA (Standing committee on health), the Premier of Ontario, and the Association of Municipalities of Ontario, be sent correspondence of Council's decision.

**11.2 Special Council Meeting - June 7, 2021**

*Councillor Kushner will present the following motion:*

That Council approve a Special Council Meeting for Monday, June 7, 2021, at 6:00 pm; and

That the special meeting be held for the purpose of discussing the Strategic Plan and for the Annual Meeting of the Shareholder for St. Catharines Hydro Inc.; and

That the City Clerk be directed to make the necessary notifications.

**11.3 Lyme Disease National Awareness Month**

*Councillor Townsend will present the following motion:*

WHEREAS May is Lyme Disease National Awareness Month; and

WHEREAS the City of St. Catharines Strategic Plan includes improving livability for all; and

WHEREAS Niagara Region is a high-risk area for ticks and Lyme Disease, and cases continue to increase; and

WHEREAS Ontario health does not cover treatment and testing for all strains of Lyme Disease; and

WHEREAS Lyme Disease is a crippling disease if not diagnosed and treated appropriately;

THEREFORE BE IT RESOLVED that the City of St. Catharines call on the Ontario government to expand testing to all strains of Lyme Disease and improve the level of treatment and care for those diagnosed with this crippling disease; and

BE IT FURTHER RESOLVED THAT the Premier of Ontario, Ontario Minister of Health, local MPPs, Niagara Health, Niagara Region Public Health, all Ontario municipalities, and the Association of Municipalities of Ontario be sent correspondence of Council's decision.

[Addenda]

**11.4 Building Permit Fees for Silver Spire United Church, 366 St. Paul Street**

*Councillor Siscoe will present the following motion:*

WHEREAS Silver Spire United Church, located at 366 St. Paul Street, is currently undergoing extensive work to upgrade their facilities to allow for greater access to laundry and shower services for those living rough in our community;

THEREFORE BE IT RESOLVED that building, HVAC, and plumbing permit fees for Silver Spire Church's expansion project up to a maximum of \$2,000 be provided for from the uncommitted funds in the hydro reserve.

[Addenda]

**11.5 Older Adult Tennis Fees**

*Councillor Kushner will present the following motion:*

WHEREAS the City's recreational facilities have an older adult fee for usage with tennis memberships being an exception; and

WHEREAS staff included an older adult tennis fee in the Draft 2022 Schedule of Rates and Fees;

THEREFORE BE IT RESOLVED that a public meeting be scheduled for June 14, 2021, to amend the 2021 Schedule of Rates and Fees to include the following fees:

- Tennis Membership: Older Adult with a fee of \$42.15 (\$37.30 fee plus \$4.85 tax) per season; and
- Tennis Membership: Older Adult (September - October 31) with a fee of \$13.10 (\$11.59 fee plus \$1.51 tax)

[Addenda]

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**12. Call for Notices of Motion**

**13. Report Requests**

**14. By-laws**

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[Addenda]

**15. Agencies, Boards, Committee Reports**

15.1 Minutes to Receive:

- Arts and Culture Advisory Committee, meeting of [April 7, 2021](#) (Draft)
- Public Art Advisory Committee, meeting of [April 13, 2021](#) (Draft)
- LGBTQ2+ Advisory Committee, meeting of [May 5, 2021](#) (Draft)
- Equity and Inclusion Advisory Committee, meeting of [May 11, 2021](#) (Draft)
- Surplus Lands Development Task Force, meeting of [April 19, 2021](#)
- Museum Advisory Committee, meeting of [March 23, 2021](#) (Draft)
- Anti-Racism Advisory Committee, meeting of [May 18, 2021](#) (Draft)

[Addenda]

**16. Adjournment**



## Corporate Report City Council

**Report from:** Office of the Chief Administrative Officer

**Report Date:** May 7, 2021

**Meeting Date:** May 10, 2021

**Report Number:** CAO-085-2021

**File:** 68.32.111, 77.34.1

**Subject:** Non-resident Beaches Parking Lot Passes and Amendments to the Rates and Fees By-Law

### Strategic Pillar:

This report aligns with the following St. Catharines Strategic Plan pillars: economic, social, environmental, and cultural.



## Recommendation

That the Staff Recommendation in Report CAO-085-2021, regarding Non-Resident beach Parking Lot Passes and Amendments to the Rates and Fees by-law, be referred to City Council for consideration after a public meeting to be scheduled as part of the May 31, 2021 City Council meeting for which notice will be duly given. FORTHWITH

## Staff Recommendation

That Council approve the proposed amendment to By-Law 2020-102 to add in a Seasonal Boat Launch Parking Pass rate in the Special Provision Areas during the months of May 1 - September 30 for Non-Residents to exempt them from the parking fees and time restrictions be set at a yearly \$100.00 charge; and

That a replacement fee of \$20.00 for lost Boat Launch Parking Passes be included; and

That 20 Boat Launch Parking Passes be available for Sunset Beach lot only for the year of 2021; and

Further, that the City Solicitor be directed to prepare or amend the necessary by-law(s). FORTHWITH

## Summary

At the April 26, 2021 Public Meeting of Council, staff presented the 2021 City Beaches Strategy through Report [CAO-058-2021](#), “City of St. Catharines Beaches Strategy and Amendments to Parking By-Law Associated Administrative Monetary Penalty and Rates and Fees.”

During that meeting, Council approved staff’s recommendations with various amendments, including the following:

- That staff be directed to create a resident parking pass system to implement free parking for the residents of St. Catharines at parking lots adjacent to Sunset Beach and Lakeside Park; and
- That a limited number of out of town parking passes be available (market value);

Staff have reviewed the feasibility of allowing non-resident parking passes at both Sunset Beach and Lakeside Park Lots and are recommending for 2021 a non-resident boat launch pass be available to purchase for \$100 for the season and that 20 be available for distribution at Sunset Beach only, in a sectioned off boat launch area. Based on the number of applications for resident beach parking passes received to date (4,485 as of the writing of this report), the number of other amenities and activities in Port Dalhousie, and the limited parking available, a non-resident pass for Lakeside Park would not be feasible with the existing pressures on the limited space at that location.

## Relationship to Strategic Plan

The strategy supports social well-being by giving both resident and non-residents the opportunity to visit St. Catharines.

The strategy supports environmental stewardship by encouraging patrons to utilize active transportation through wayfinding signs. Limiting non-resident parking passes to the boat launch at Sunset Beach assists with the management of the limited parking space supply.

The strategy supports cultural renaissance by establishing safe and appealing beach areas to attract investment and tourism and to redefine these areas as desirable places to live, shop and do business.

The strategy supports Economic Prosperity by allowing parking turnover at Lakeside Beach to accommodate for those coming to dine at local restaurants and through staff working with local area business to address any reasonable concerns.

## Background

At the April 26, 2021 Public Meeting of Council, staff presented the 2021 City Beaches Strategy through Report [CAO-058-2021](#), “City of St. Catharines Beaches Strategy and Amendments to Parking By-Law Associated Administrative Monetary Penalty and Rates

and Fees.” The strategy was a flexible and comprehensive action plan that was implemented at both Sunset and Lakeside beaches which addressed the issues that City beaches experienced in 2020.

During the April 26, 2021 meeting, Council approved staff’s recommendations with various amendments including the following:

- That staff be directed to create a resident parking pass system to implement free parking for the residents of St. Catharines at parking lots adjacent to Sunset Beach and Lakeside Park; and
- That a limited number of out of town parking passes be available (market value); and

This report is to address providing out of town parking passes at market value.

## Report

Both Sunset Beach and Lakeside Park parking lots have limited parking spaces available. By the morning of Friday, May 7, 2021, 4,485 St. Catharines residents have applied for their free beach parking passes. Between the demand of beachgoers and limited parking available, staff explored the notion and feasibility of non-resident passes at both beaches. Respecting that Lakeside Park and Sunset Beach have different needs and patrons, staff are recommending a different approach for each location.

### Lakeside Park

With Lakeside Park Lot being limited to approximately 90 parking spots while serving a variety of business and recreational uses, staff is not recommending a non-resident parking pass based on the limited parking supply of the Lakeside Park Lot.

In recognition of this localized issue, staff will continue to work with businesses to accommodate any reasonable requirements, such as overnight accommodation requirements. In addition to the plan to work with the impacted businesses, increased communication and wayfinding signs will be installed to promote free parking options, active transportation connections as well encouragement of carpooling into Port Dalhousie.

### Sunset Beach

Sunset Beach also has very limited parking with 150 spots. Staff are recommending sectioning off a portion of parking to accommodate those using the boat launch. This will allow 15 vehicles and trailers into this area and limits their ability to capitalize on parking for beachgoers. Through this report, staff are recommending a non-resident seasonal boat launching pass. Non-residents wishing to use the boat launch for longer than the three-hour time limitation can apply for the limited supply of 20 non-resident boat-launch parking passes at a cost of \$100 each. The passes will be valid from May 1 to September 30, 2021. The passes will be offered on a first come, first service basis and will have an online application system similar to the St. Catharines resident beach passes. Once the City has received the maximum number of non-resident beach passes, the online application system will close.



The cost is reasonable for 2021, aligns with other area boat launches and is being offered at fair market value. The below chart demonstrates the cost to use local area boat launches.

### Comparable Boat Launch Seasonal Passes Chart

Boat Launch	Seasonal Cost
Fort Erie (Crystal Beach)	\$100
Niagara Parks	\$120
St. Catharines Game and Fish	\$130 (members) \$170 (non-members)

The boat launching passes will not guarantee a parking spot. If the sectioned off area dedicated to launching is full, the launching pass cannot be used in other areas. This reduces vehicles and trailers from monopolizing on limited parking availability.

To accommodate Lakeside Park boaters, Boat launching passes are already provided by the St. Catharines Game and Fish.

### Financial Implications

Table 1 below summarizes the parking services budget impacts of the beach strategy, including non-resident boat-launch parking passes for 2021.

**Table 1**

Description	Parking Services Impact
<b>Estimated Revenues:</b>	
Non-Resident Parking	\$110,000
Beach Area - Parking Violations	\$78,000
<b>Total Estimated Revenues</b>	<b>\$188,000</b>
<b>Estimated Expenditures:</b>	
Parking Enforcement Officers	\$42,000
Parking Meters, Materials & Supplies	\$37,500
<b>Total Estimated Expenditures</b>	<b>\$79,500</b>
<b>Net (Expenditures)/Revenues</b>	<b>\$108,500</b>

As shown in the table above, the positive impact on the parking services operations of non-resident boat launch parking passes and other parking violation estimated are adequate to cover the proposed additional costs to parking budget. The positive net revenues would be available to contribute towards some of the additional beach strategy costs such as additional park operators, beach ambassadors and daily deep cleaning of the washrooms. Staff will monitor the financial impacts of the parking service as it relates to the City's overall beach strategy going forward and provide updates to Council as required.

## **Conclusion**

Noting the volume of residents who applied for beach parking passes, if the City offered a non-resident beach parking pass, even at market value, staff are expecting the number of applicants to exceed the number available. As with the resident parking passes, the non-resident boat launch parking pass will likely exceed available supply. However, it is the reality of the limited number of parking spaces available at the City's beaches.

As requested by Council, staff will report back to Council before the end of the fourth quarter of 2021 with the success of the beach strategy and any recommended amendments.

## **Notifications**

It is in order to notify the following of the decision of Council:

- St. Catharines Multi Hull Club

### **Prepared and Submitted by**

Trish Sorrenti  
Executive Administrator

### **Approved by**

David Oakes  
Deputy Chief Administrative Officer



## By-laws to be considered Monday, May 31, 2021

- (a) A By-law to amend By-law No. 89-2000 entitled "A By-law regulating traffic and parking on City Roads." (One reading - with respect to Limited Parking Restrictions on Youngblut Avenue. Delegation of Powers and Duties By-law No. 2020-156.)
- (b) A By-law to amend By-law No. 89-2000 entitled "A By-law regulating traffic and parking on City Roads." (One reading - with respect to One Way Highway on Grantham Avenue S. Delegation of Powers and Duties By-law No. 2020-156.)
- (c) A By-law to amend By-law No. 89-2000 entitled "A By-law regulating traffic and parking on City Roads." (One reading - with respect to parking prohibition on Caroline Street. Delegation of Powers and Duties By-law No. 2020-156.)
- (d) A By-law to amend By-law No. 89-2000 entitled "A By-law regulating traffic and parking on City Roads." (One reading - with respect to parking prohibition on Glory Hill Road. Delegation of Powers and Duties By-law No. 2020-156.)
- (e) A By-law to authorize the acceptance of a conveyance of certain lands from VENDITTELLI, GINO for road widening along Grantham Avenue and Buchanan Road. (One reading – with respect to 389 Grantham Avenue. Delegation of Powers and Duties By-law No. 2020-156.)
- (f) A By-law to appoint Jeff McCormick as Community Emergency Management Coordinator and to repeal By-law No. 2019-209. (One reading – with respect to change in personnel. A By-law to appoint a Municipal Emergency Control Group No. 2018-278.)
- (g) A By-law to amend By-law No. 2014-169 entitled "A By-law to appoint a Chief Building Official and Inspectors under the Ontario Building Code Act, 1992." (One reading – with respect to change in personnel. Delegation of Powers and Duties By-law No. 2020-156.)
- (h) A By-law to authorize an award of a single source contract for the Audit and Accountability Fund - Intake 2 to Ernst & Young LLP. (One reading – with respect to Audit and Accountability Fund - Intake 2. General Committee, March 29, 2021, Item No. 2.8.)
- (i) A By-law to amend By-law No. 2020-102 entitled "A By-law to impose certain rates and fees charged by The Corporation of the City of St. Catharines with respect to certain administrative matters." (One reading – with respect to addition of Non-Resident Seasonal Boat Launch Parking Passes under Special Provision Areas. To be considered by Council, May 31, 2021.)



- (j) A By-law to authorize an Agreement with Ball Harrison Hansell Employee Benefits Insurance Agency Ltd. o/a BHH Benefits for Benefits Consulting and Broker Services. (One reading – with respect to agreement renewal for benefits consulting services related to employee group benefits. To be considered by General Committee, May 31, 2021.)
- (k) A By-law to authorize an Agreement with Hospice Niagara. (One reading – with respect to funding toward the capital build of 20 new beds in Niagara. To be considered by General Committee, May 31, 2021.)
- (l) A By-law to confirm the proceedings of council at its meeting held on the 31<sup>st</sup> day of May 2021. (One reading - with respect to confirming the proceedings of the meeting held on May 31, 2021.)